



North Carolina Department of Public Safety
Adult Correction and Juvenile Justice

Roy Cooper, Governor
Erik A. Hooks, Secretary

Reuben Young, Interim Chief Deputy Secretary

MEMORANDUM

TO: Joint Legislative Oversight Committee on Justice and Public Safety
Chairs of Senate Appropriations Committee on Justice and Public Safety
Chairs of House Appropriations Committee on Justice and Public Safety

FROM: Erik A. Hooks, Secretary *EAH*
Reuben Young, Interim Chief Deputy Secretary *RY*

RE: Report on Electronic Monitoring/ Global Positioning Systems for Sex Offenders

DATE: March 1, 2019

Pursuant to § 143B-707.1(b), The Department of Public Safety shall report by March 1 of each year to the Chairs of the House of Representatives and Senate Appropriations Subcommittees on Justice and Public Safety and the Joint Legislative Oversight Committee on Justice and Public Safety on the following:

- (1) The number of sex offenders enrolled on active and passive GPS monitoring.*
- (2) The caseloads of probation officers assigned to GPS-monitored sex offenders.*
- (3) The number of violations.*
- (4) The number of absconders.*
- (5) The projected number of offenders to be enrolled by the end of the fiscal year. (2013-360, s. 16C.10.)*

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**STATE OF NORTH CAROLINA
DEPARTMENT OF PUBLIC SAFETY**

**DIVISION OF ADULT CORRECTION AND JUVENILE JUSTICE
COMMUNITY CORRECTIONS**

**REPORT ON
ELECTRONIC MONITORING/
GLOBAL POSITIONING SYSTEMS FOR SEX OFFENDERS**



March 1, 2019

**Roy Cooper
Governor**

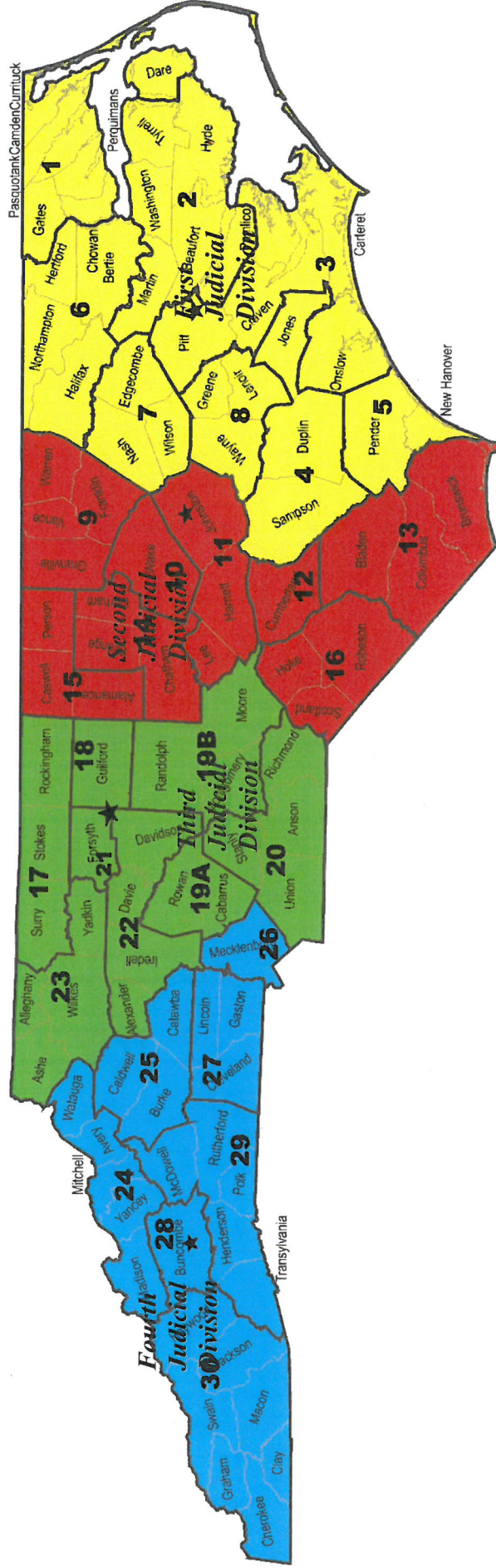
**Reuben F. Young
Interim Chief Deputy Secretary**

**Erik A. Hooks
Secretary**

Tracy Lee, Director
 Chris Oxendine, Field Deputy Director
 Maggie Brewer, Administrative Deputy Director
 Aaron Gallaher, Administrative Services Manager

N.C. DEPARTMENT OF PUBLIC SAFETY

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JDM Dist 25	Kevin Miller
JDM Dist 26	Darius Deese
JDM Dist 27	Kimberly Gettys
JDM Dist 28	Lori Anderson
JDM Dist 29	Jessica Chitwood
JDM Dist 30	Dallas McMillan

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Asst JD Adm.	Jackie Murphy
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JDM Dist 18	Angela Williams
JDM Dist 19A	Scott Idol
JDM Dist 19B	Thomas Buckingham
JDM Dist 20	Tara Richardson
JDM Dist 21	Sherri Cook
JDM Dist 22	Ronda Powell
JDM Dist 23	Nancy Gilchrist

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Asst JD Adm.	Lewis Adams
CCA Div. 2	Vanessa Bell
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JDM Dist 10	Spencer Noble
JDM Dist 11	Steve Walker
JDM Dist 12	Sheila Moore
JDM Dist 13	Mike Frazier
JDM Dist 14	Celeste Kelly
JDM Dist 15	Aries Cox
JDM Dist 16	Truman Raines

First Judicial Division

JD Adm.	Kim Williams
Asst JD Adm.	Susan Walker
CCA Div. 1	Monica Allsbrook
JDM Dist 1	Lori Greene
JDM Dist 2	Vacant
JDM Dist 3	Randall Parker
JDM Dist 4	Travis Joyner
JDM Dist 5	Thurman Turner
JDM Dist 6	Bill Mitchell
JDM Dist 7	Paige Wade
JDM Dist 8	Cynthia Sutton

ELECTRONIC MONITORING/USE OF GLOBAL POSITIONING SYSTEMS FOR SEX OFFENDERS

Session Law 2006-247 (H1896) required the Division of Adult Correction and Juvenile Justice (formerly DOC) to establish a sex offender monitoring program using a continuous satellite-based monitoring system to monitor sex offenders in the community. Offenders subject to monitoring include those under probation, parole, or post-release supervision and certain offenders who have completed their periods of supervision or incarceration but are subject to lifetime tracking pursuant to statute.

1) *The number of sex offenders enrolled on active and passive GPS monitoring*

[N.C.G.S.14-208.40](#) establishes three categories of offenders subject to GPS monitoring:

1. Any offender classified as a sexually violent predator, is a recidivist or was convicted of an aggravated offense (Mandatory GPS);
2. Any offender who has committed an offense involving the physical, mental, or sexual abuse of a minor and requires the highest possible level of supervision and monitoring based on a DOC risk assessment (Conditional GPS); and
3. Any offender who is convicted of [G.S. 14-27.2A](#) or [G.S. 14-27.4A](#).

All three categories require that the offender be convicted of a reportable conviction and be required to register as a sex offender. Of the 135 sex offenders enrolled in the electronic monitoring program during fiscal year 2017-2018, all were monitored via active GPS.

42 were assigned to the conditional program (31.1%)

93 were assigned to the mandatory program (68.9%)

The table below represents the number of new offenders enrolled on GPS for FY 2017-2018.

Enrollments by Month			
Month FY 17/18	Conditional	Mandatory	Total-Active GPS
July	1	7	8
August	3	8	11
September	6	11	17
October	8	8	16
November	6	9	15
December	4	5	9
January	1	10	11
February	2	9	11
March	1	7	8
April	7	6	13
May	1	3	4
June	2	10	12
Totals	42	93	135

2) The caseloads of probation officers assigned to GPS-monitored sex offenders

Due to the relatively small numbers of offenders under GPS supervision, Community Corrections utilized existing resources to aid in the supervision of GPS sex offender cases. These officers specialize in the supervision of sex offenders, including those who do not have the GPS requirements. Factors such as geography, the number of different offender types, their admission rates to supervision, and the number of officer resources impact decisions concerning local case management practices.

Two officers work in the GPS administrative office and handle the GPS lifetime-tracking offender population. This population consists of certain sex offenders who are no longer active under Community Corrections' authority, but who were legislatively mandated to be tracked for the remainder of their lives. These officers handle cases statewide, and as of July 2, 2018, were responsible for monitoring 464 sex offenders.

Population on 06/30/2018

On June 30, 2018, there were 832 offenders enrolled in the electronic monitoring program. Most offenders (578) were assigned to the mandatory program, 254 were assigned to the conditional program. **All offenders enrolled at the end of the fiscal year were monitored via active GPS.**

3) *The number of violations*

During fiscal year 2017-2018, new enrollees in the electronic monitoring program were cited for 79 violations. Of the 135 offenders enrolled in the program during the fiscal year, 26 (19.3%) were cited for at least one violation. This percentage is consistent with last year's data. Below is a table of the type and number of violations committed by program enrollees during the fiscal year.

Violations by Offenders Enrolled during FY 17-18

Violation	Number	Percent	Offenders with Violation
Positive Drug	15	19.0	5
Felony – Conviction/PC	10	12.7	9
Fail to Comply SBM	9	11.4	6
Curfew Violations	7	8.9	5
Failure to Pay PSF	5	6.3	5
Misd – Conviction/PC	3	3.8	3
Left County W/O Permission	3	3.8	3
Fail to Comply – Reside as Approved	3	3.8	2
Fail to Notify – Res Change	3	3.8	2
Absconded Supervision	2	2.5	2
Failure to Report	2	2.5	2
Admits Illegal Drug Use	2	2.5	2
Fail to Pay Restitution	1	1.3	1
Fail to Comply – CBI Programs	1	1.3	1
Fail to Complete Comm. Serv.	1	1.3	1
Fail to Comply – EHA/EM	1	1.3	1
Failure to Pay CI	1	1.3	1
Fail to Obtain/Retain Employment	1	1.3	1
Possess Alcohol	1	1.3	1
Fail to Comply – Sex Abuse Treatment Pgm	1	1.3	1
Other	7	8.9	6

4) *The number of absconders*

There were 13 total offender exits from GPS during the fiscal year. Six offenders completed the program, five moved out of state, and two died. None were absconders.

Exits from SBM during FY 17-18

Exit Type	Offender Exits from GPS	Percent Exits
Completed	6	46.1%
Moved Out of State	5	38.5%
Offender Died	2	15.4%
Totals	13	100%

5) *The projected number of offenders to be enrolled by the end of the fiscal year*

The Division of Adult Correction and Juvenile Justice’s Section of Reentry, Programs and Services provided assistance with the enrollment projections. The tables below show year-end population projections for the GPS program for FY 2018-19 and FY 2019-20:

Projected Population for GPS Supervision

Type of Offender	FY 2018-2019	FY 2019-2020
Mandatory GPS	691	826
Conditional GPS	317	395
Totals	1,008	1,221

The projections are based on the laws in effect as of June 30, 2018, and do not take into consideration any future legislation affecting GPS supervision.